

# Public Spaces Protection Orders Consultation

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Data, Intelligence & Insight Team – February 2022

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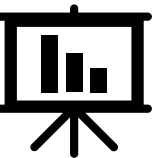
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# Introduction and Methodology



Southampton City Council undertook public consultation on the Public Spaces Protections Orders (PSPO).

- The consultation took place between **21/01/22 – 18/02/22**.
- The aim of this consultation was to:
  - Communicate clearly to residents and stakeholders the proposed Public Spaces Protection Orders.
  - Ensure any resident, business or stakeholder who wished to comment on the proposals had the opportunity to do so, enabling them to raise any impacts the proposals may have.
  - Allow participants to propose alternative suggestions for consideration which they feel could achieve the objective in a different way.
- This report summarises the aims, principles, methodology and results of the public consultation. It provides a summary of the consultation responses both for the consideration of decision makers and any interested individuals and stakeholders.
- It is important to be mindful that a consultation is not a vote, it is an opportunity for stakeholders to express their views, concerns and alternatives to a proposal. This report outlines in detail the representations made during the consultation period so that decision makers can consider what has been said alongside other information.



Southampton City Council is committed to consultations of the highest standard, which are meaningful and comply with *The Gunning Principles (considered to be the legal standard for consultations)*:

1. Proposals are still at a formative stage (a final decision has not yet been made)
2. There is sufficient information put forward in the proposals to allow 'intelligent consideration'
3. There is adequate time for consideration and response
4. Conscientious consideration must be given to the consultation responses before a decision is made



New Conversations 2.0  
LGA guide to engagement



## Rules: The Gunning Principles

They were coined by Stephen Sedley QC in a court case in 1985 relating to a school closure consultation (R v London Borough of Brent ex parte Gunning). Prior to this, very little consideration had been given to the laws of consultation. Sedley defined that a consultation is only legitimate when these four principles are met:

- 1. proposals are still at a formative stage**  
A final decision has not yet been made, or predetermined, by the decision makers
- 2. there is sufficient information to give 'intelligent consideration'**  
The information provided must relate to the consultation and must be available, accessible, and easily interpretable for consultees to provide an informed response
- 3. there is adequate time for consideration and response**  
There must be sufficient opportunity for consultees to participate in the consultation. There is no set timeframe for consultation,<sup>1</sup> despite the widely accepted twelve-week consultation period, as the length of time given for consultee to respond can vary depending on the subject and extent of impact of the consultation
- 4. 'conscientious consideration' must be given to the consultation responses before a decision is made**  
Decision-makers should be able to provide evidence that they took consultation responses into account

These principles were reinforced in 2001 in the 'Coughlan Case (R v North and East Devon Health Authority ex parte Coughlan<sup>2</sup>)', which involved a health authority closure and confirmed that they applied to all consultations, and then in a Supreme Court case in 2014 (R ex parte Moseley v LB Haringey<sup>3</sup>), which endorsed the legal standing of the four principles. Since then, the Gunning Principles have formed a strong legal foundation from which the legitimacy of public consultations is assessed, and are frequently referred to as a legal basis for judicial review decisions.<sup>4</sup>

<sup>1</sup> In some local authorities, their local voluntary Compact agreement with the third sector may specify the length of time they are required to consult for. However, in many cases, the Compact is either inactive or has been cancelled so the consultation timeframe is open to debate

<sup>2</sup> BAILII, [England and Wales Court of Appeal \(Civil Decision\) Decisions](#), Accessed: 13 December 2016.

<sup>3</sup> BAILII, [United Kingdom Supreme Court](#), Accessed: 13 December 2016

<sup>4</sup> The information used to produce this document has been taken from the Law of Consultation training course provided by The Consultation Institute





- The agreed approach for this consultation was to use an online questionnaire as the main route for feedback. Questionnaires enable an appropriate amount of explanatory and supporting information to be included in a structured questionnaire, helping to ensure respondents are aware of the background and detail of the proposals.
- Respondents could also write letters or emails to provide feedback on the proposals. Emails or letters from stakeholders that contained consultation feedback were collated and analysed as a part of the overall consultation.
- The consultation was promoted in the following ways by:
  - Sending emails or letters to stakeholder networks
  - Published on our website
  - Press release issued to local media
  - Social media posts
  - Feature in various council e-alerts
- All questionnaire results have been analysed and presented in graphs within this report. Respondents were given opportunities throughout the questionnaire to provide written feedback on the proposals. In addition anyone could provide feedback in letters and emails. All written responses and questionnaire comments have been read and then assigned to categories based upon similar sentiment or theme. We have also endeavoured to outline all the unique points and suggestions gathered as a part of the consultation and so there are tables of quotes or summaries of these for each theme of comment.



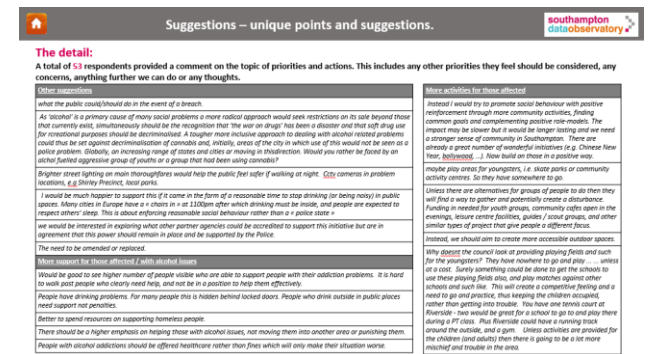
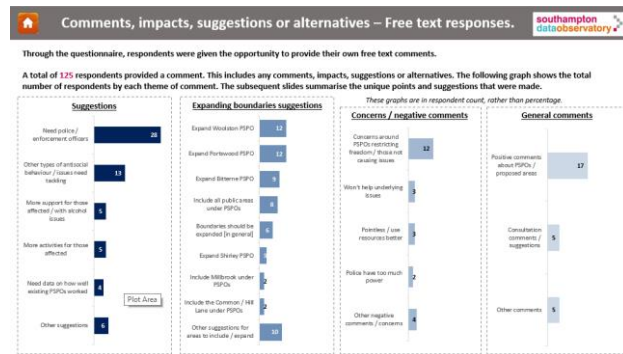
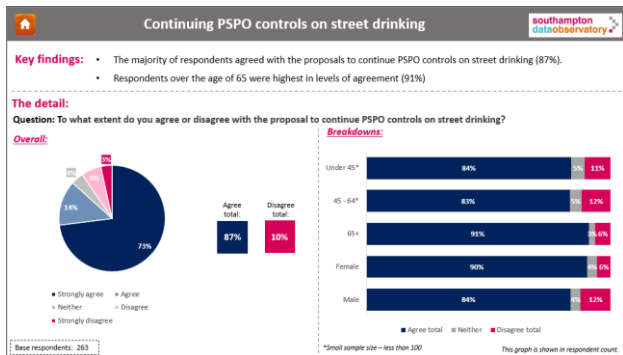
# Interpreting this report

- It is not the purpose of this report to make recommendations. It is intended to provide an accurate and objective reflection of the feedback received as part of the consultation, which can be used by decision makers as part of the decision making process.
- For each section and proposal, the following are provided:
  - A summary of the **quantitative results** presented in chart form. This is supplied at both city level (all responses received) and by key demographic group (gender and age) to better understand any variation in opinion / sentiment. The quantitative data is useful for understanding whether there is general agreement or disagreement with a proposal / priority.
  - Qualitative analysis of free text comments.** Free text comments provided by respondents have been **thematically** analysed throughout the questionnaire and grouped by similar sentiment or theme. These **themes** are presented in chart form with an indication of how frequently it was mentioned by unique individuals. Individuals may have commented on more than one theme, so could be represented more than once in a chart. This qualitative information provides a richer picture of respondent views and may identify specific issues that need to be considered or addressed.
  - A list of **unique points or quotes** within each theme. This provides an added level of granularity and allows more in depth exploration of important themes. Again, this may identify specific issues that need to be considered or addressed.

## Quantitative analysis

## Thematic analysis

## Unique points / quotes





# Who were the respondents?

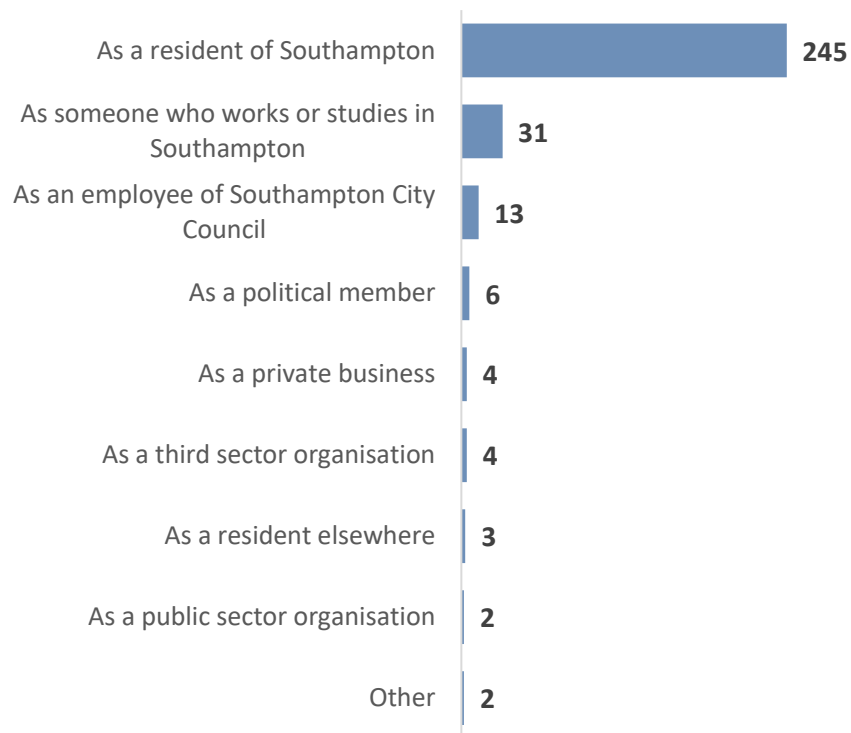
Total respondents: **270**

	Total number of responses
Questionnaire	264
Emails / letters	6
<b>Total</b>	<b>270</b>

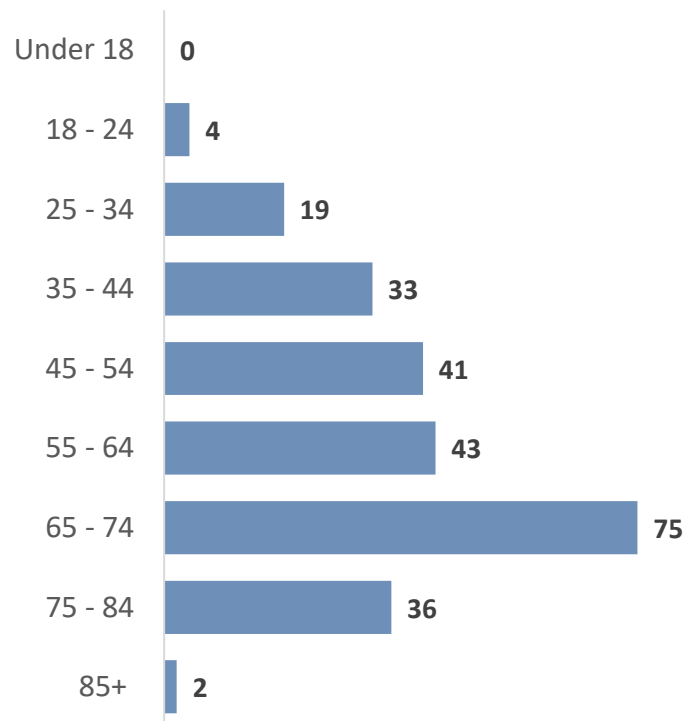
## Sex:



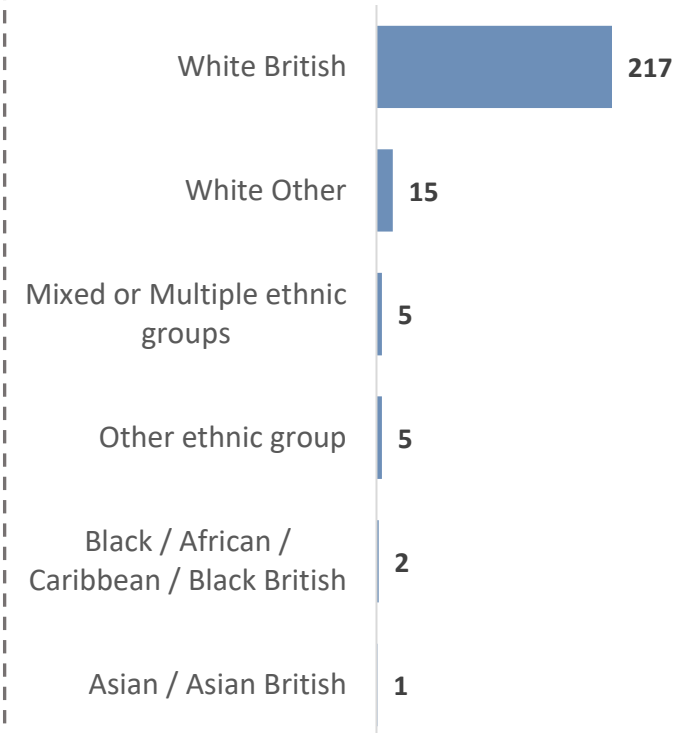
## Reason for interest in consultation:



## Age:



## Ethnicity:







# Proposed changes to the control of activities



## The questionnaire outlined the following background information:

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### **Background and proposals:**

The Anti-Social Behaviour, Crime and Policing Act 2013 gives the Council the power to make Public Spaces Protection Orders (PSPOs) to control activities which have a detrimental effect on the quality of life of those living and working in a locality.

Anti-social behaviour associated street drinking can cause problems, particularly around our shopping centres and parks, despite a network of support services for those who have alcohol dependency.

In 2019, the Council created Public Spaces Protection Orders covering five key locations to control street drinking. The Public Spaces Protection Orders give police officers and police community support officers (PCSOs) powers to tackle street drinking, including the power to seize and dispose of alcohol which is being consumed within the designated area.

The existing PSPOs will expire later this year and the Council is consulting on whether to extend the controls on street drinking for a further three years.

This questionnaire seeks your views on the detail of the proposal and any impacts the proposal may have before it is implemented.

### **Activities controlled under the existing PSPOs and activities controlled under proposed PSPOs:**

(a) The consumption of alcohol or being in possession of an open container of alcohol is prohibited within the designated area.

(b) Loitering for the purpose of consuming alcohol within the designated area is prohibited.

*\*There is no proposed changes in the activities controlled under PSPOs for 2022.*



# Continuing PSPO controls on street drinking

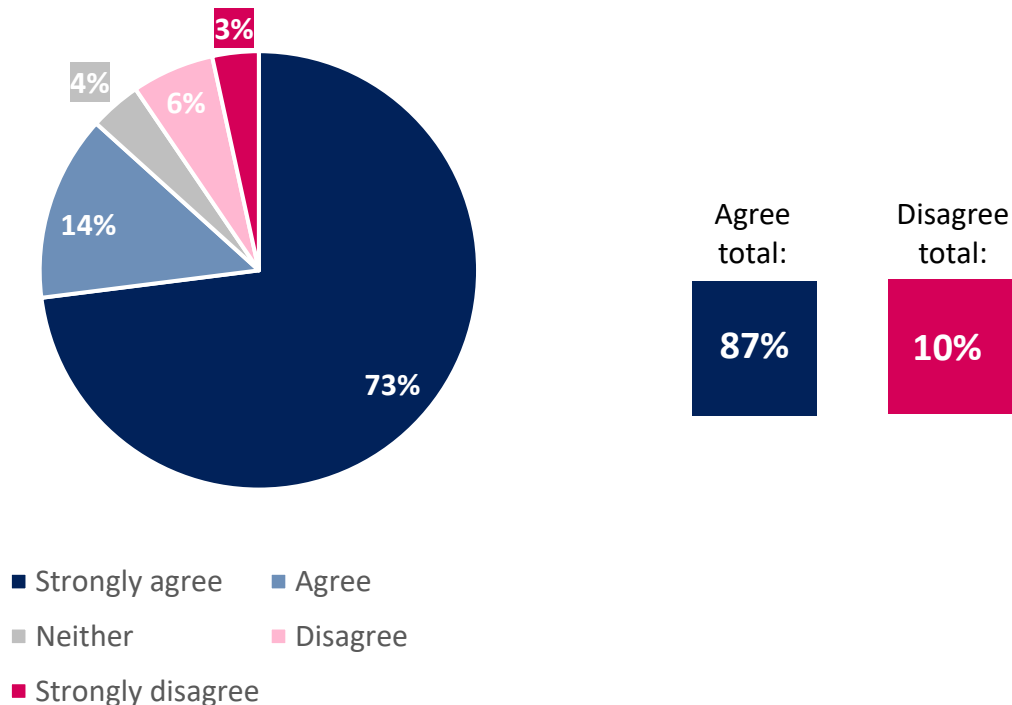
## Key findings:

- The majority of respondents agreed with the proposals to continue PSPO controls on street drinking (87%).
- Respondents over the age of 65 were highest in levels of agreement (91%).

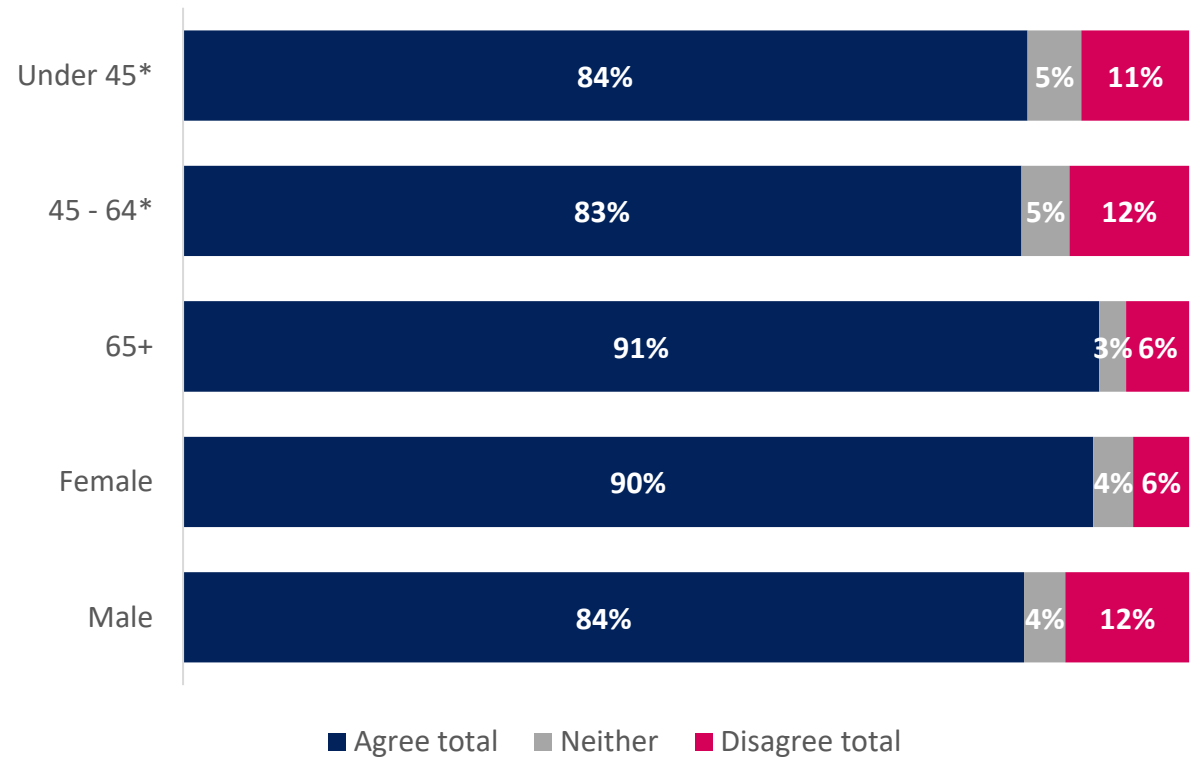
## The detail:

Question: To what extent do you agree or disagree with the proposal to continue PSPO controls on street drinking?

### Overall:



### Breakdowns:



\*Small sample size – less than 100

This graph is shown in respondent count.

Base respondents: 263



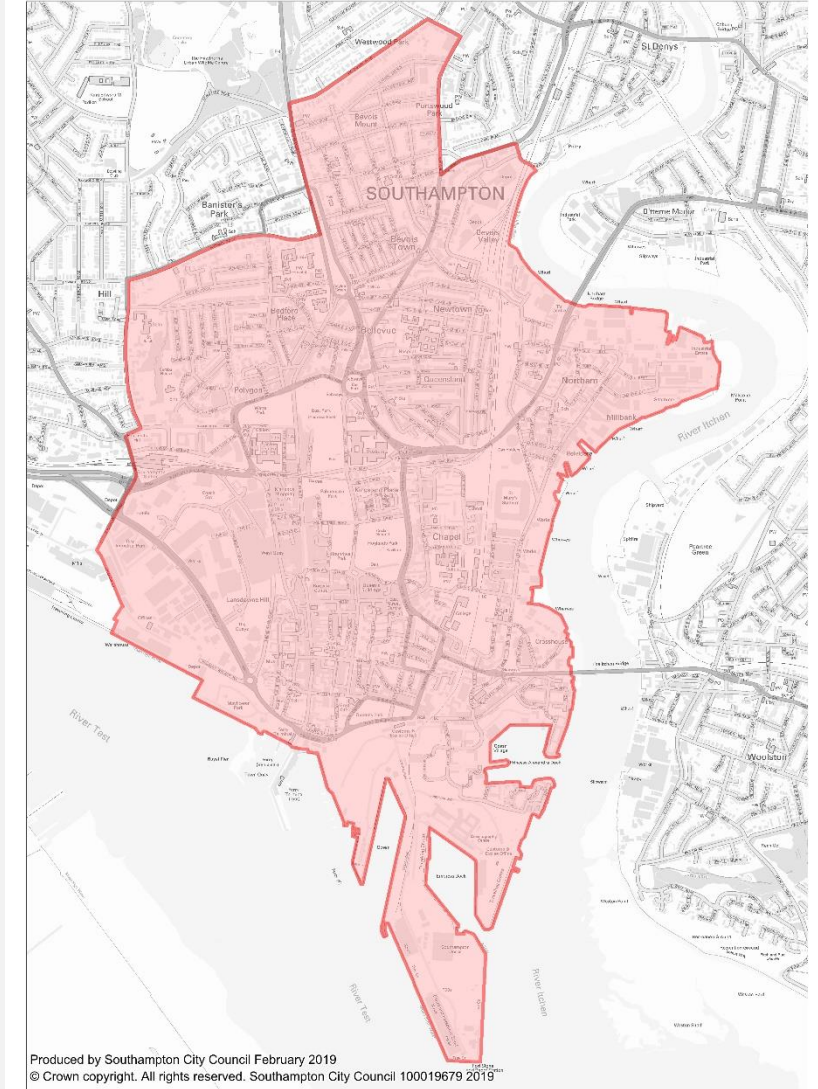
## Proposed boundary of the City Centre PSPO



# Proposed boundary of the City Centre PSPO

We are proposing to keep the same boundary for the City Centre PSPO, which includes the entirety of Bargate and Bevois, as outlined on the following map.

City Centre



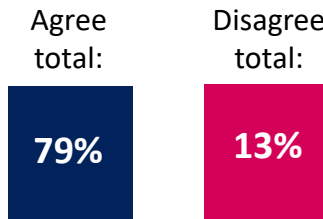
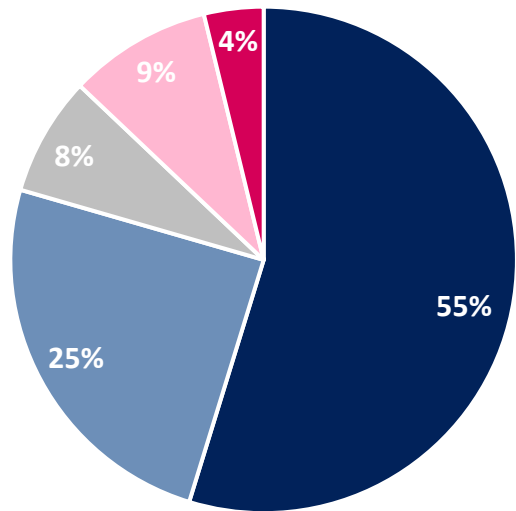


- Key findings:**
- The majority of respondents agreed with the proposed PSPO boundary for the City Centre (79%).
  - Females agreed with this boundary (83%) more than males (77%).

## The detail:

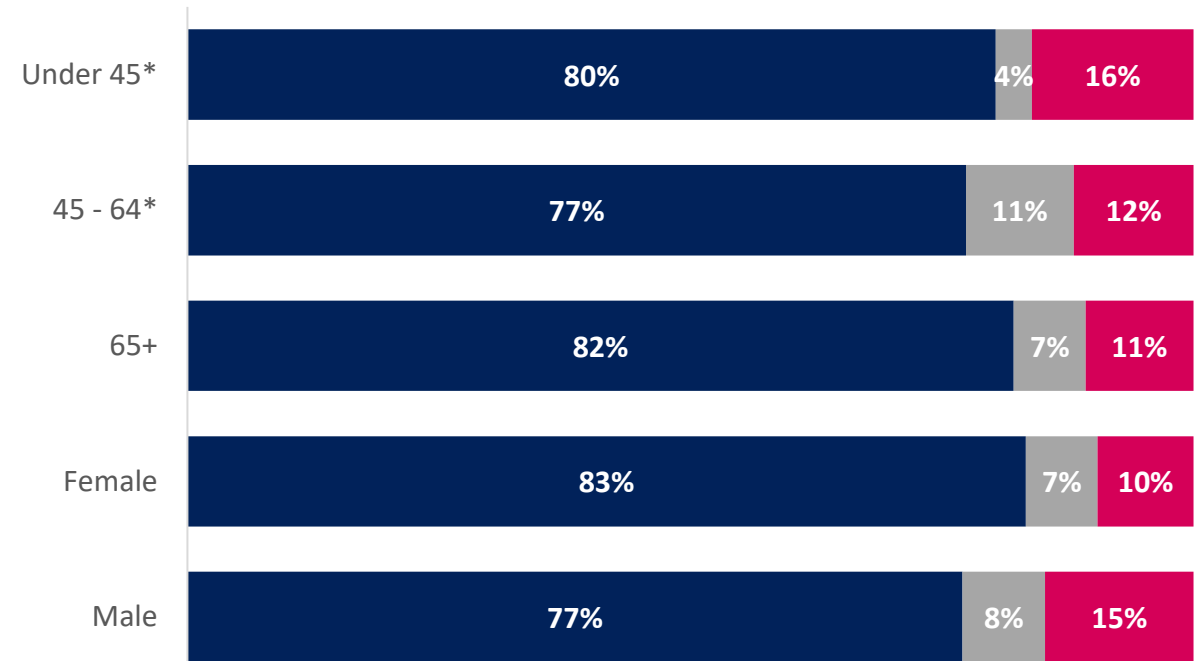
Question: To what extent do you agree or disagree with the proposed PSPO boundary for the City Centre?

### Overall:



■ Strongly agree   ■ Agree   ■ Neither  
■ Disagree   ■ Strongly disagree

### Breakdowns:



■ Agree total   ■ Neither   ■ Disagree total

\*Small sample size – less than 100

This graph is shown in respondent count.

Base respondents: 263



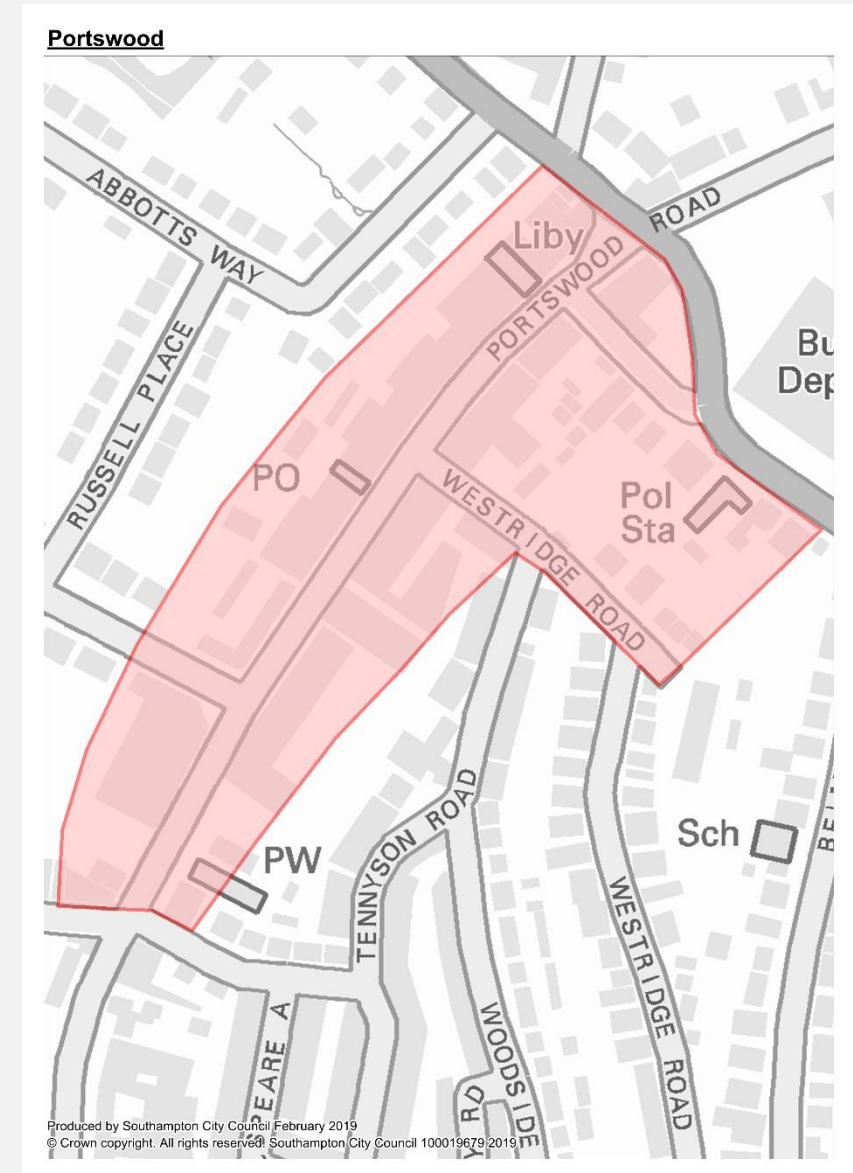


## Proposed boundary of the Portswood PSPO



# Proposed boundary of the Portswood PSPO

We are proposing to keep the same boundary for the Portswood PSPO as outlined in the following map.





# PSPO Boundary for Portswood

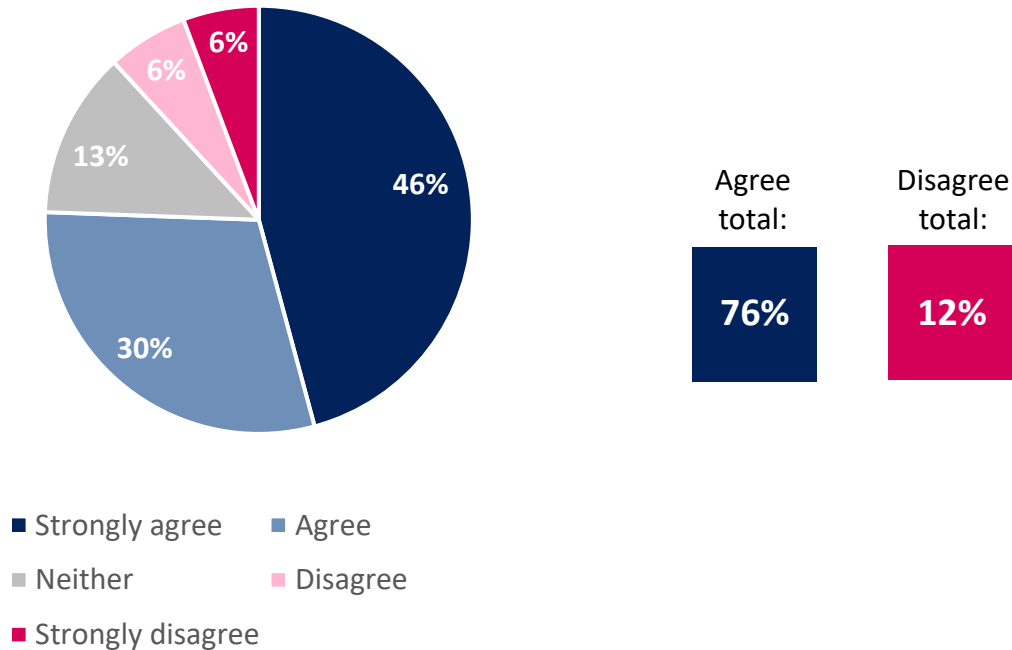
## Key findings:

- Just over three quarters of respondents agreed with the proposed boundary for Portswood (76%)
- Respondents aged between 45 – 64 were less likely to select that they agree compared to any other age group (67%). Their levels of disagree did not increase comparatively, and shows a higher level of 'neither' (20%).

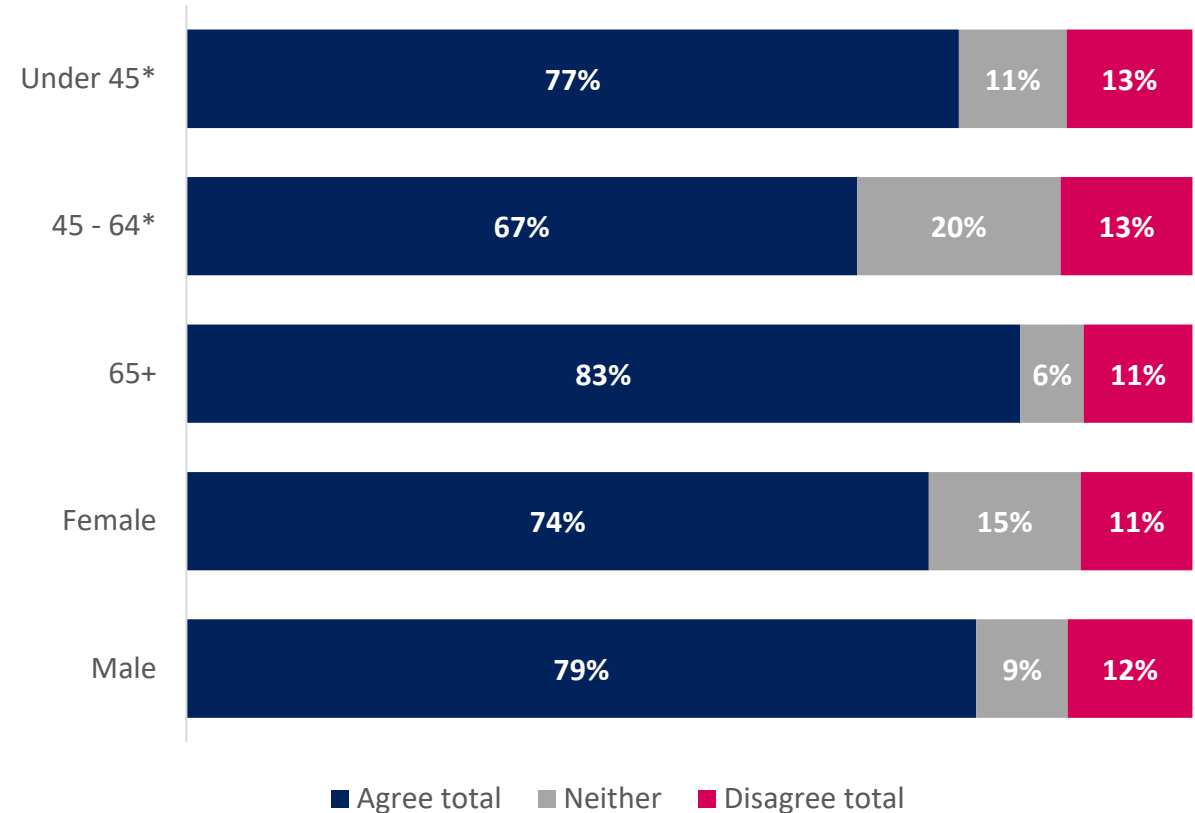
## The detail:

Question: To what extent do you agree or disagree with the proposed PSPO boundary for Portswood?

### Overall:



### Breakdowns:



\*Small sample size – less than 100

This graph is shown in respondent count.

Base respondents: 262



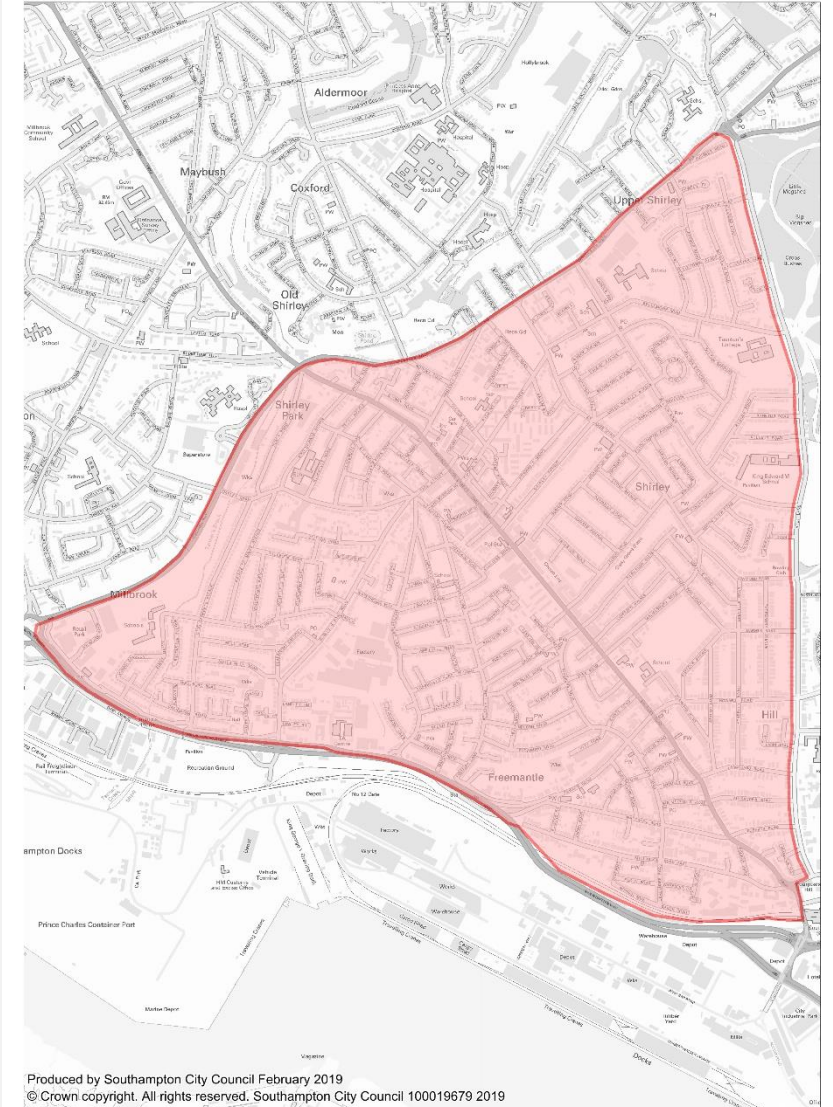
## Proposed boundary of the Shirley PSPO



# Proposed boundary of the Shirley PSPO

We are proposing to keep the same boundary for the Shirley PSPO as outlined in the following map.

## Shirley





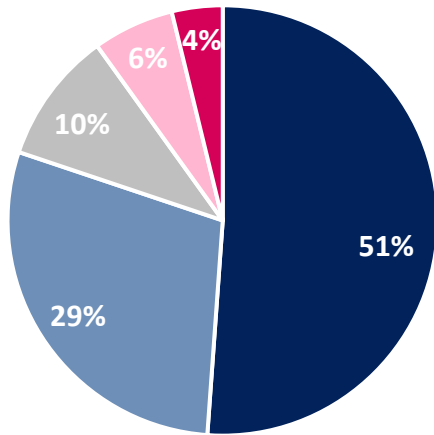
## Key findings:

- The proposed PSPO boundary for Shirley was the highest agreed upon boundary throughout the whole survey (80%)
- Respondents aged between 45 – 64 selected that they agreed less compared to any other age group. Their levels of disagree did not increase comparatively, and shows a higher level of ‘neither’ (18%).

## The detail:

Question: To what extent do you agree or disagree with the proposed PSPO boundary for Shirley.

### Overall:

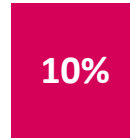


- Strongly agree
- Agree
- Neither
- Disagree
- Strongly disagree

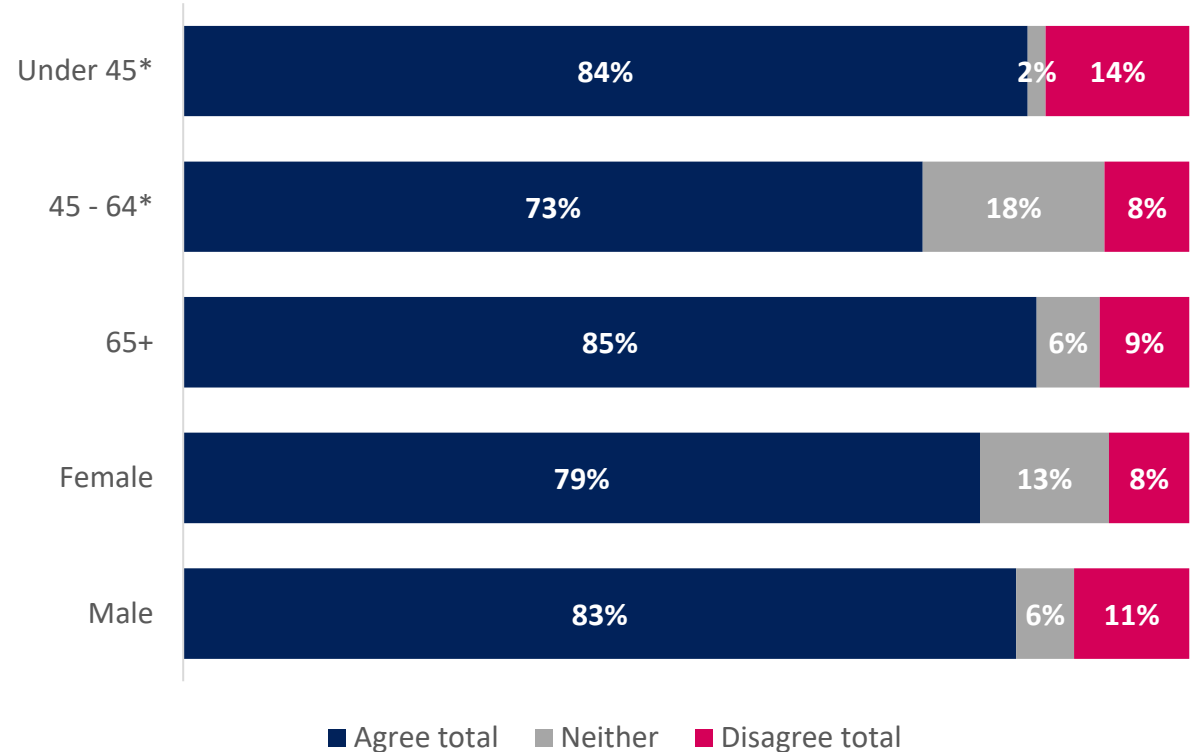
Agree total:



Disagree total:



### Breakdowns:



\*Small sample size – less than 100

This graph is shown in respondent count.



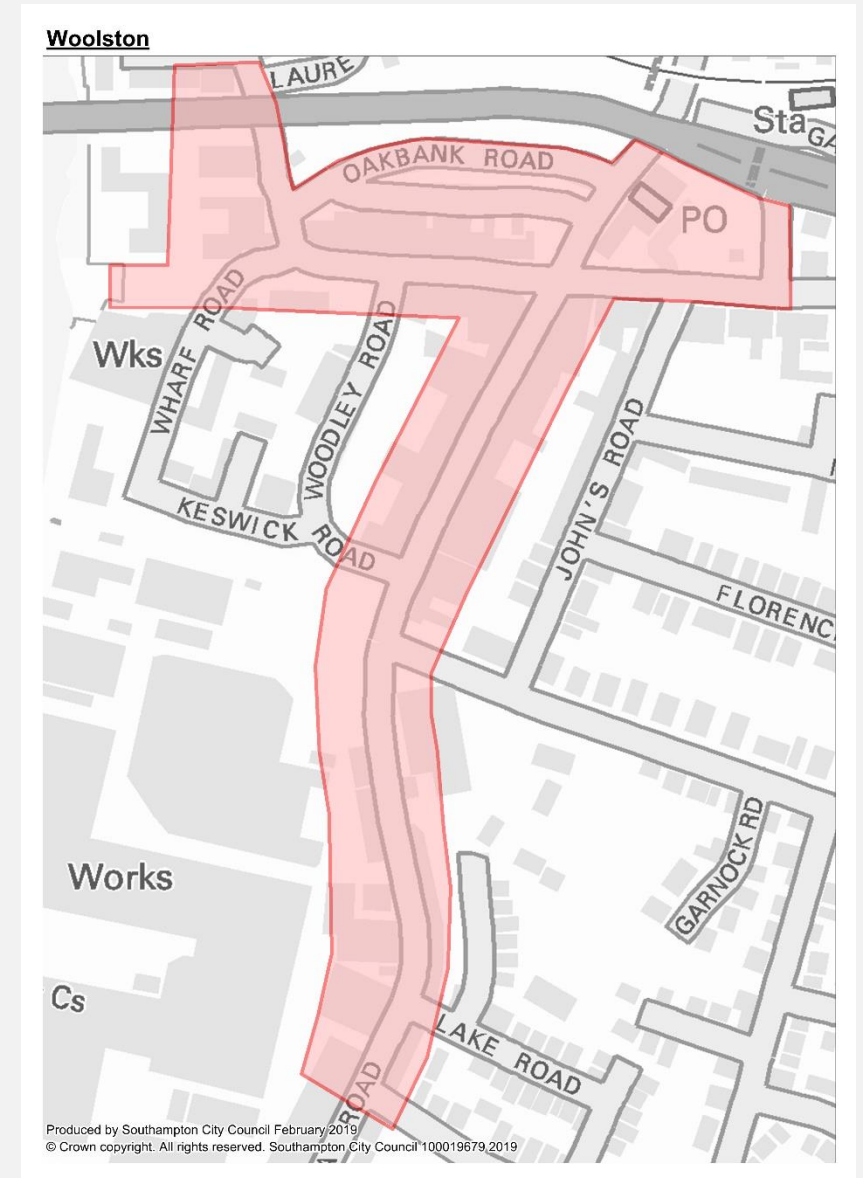


## Proposed boundary of the Woolston PSPO



# Proposed boundary of the Woolston PSPO

We are proposing to keep the same boundary for the Woolston PSPO as outlined in the following map.





# PSPO Boundary for Woolston

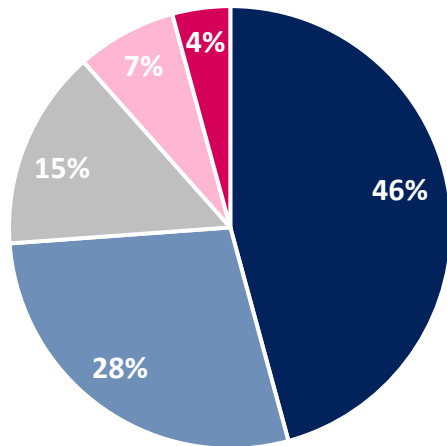
## Key findings:

- The PSPO boundary for Woolston was the lowest agreed upon boundary throughout the whole consultation (74%).
- Within the free-text box, expanding the boundary for Woolston had 12 individual suggestion comments.
- Respondents over the age of 65 agreed more compared to any other demographic.

## The detail:

Question: To what extent do you agree or disagree with the proposed PSPO boundary for Woolston.

### Overall:



Agree total:

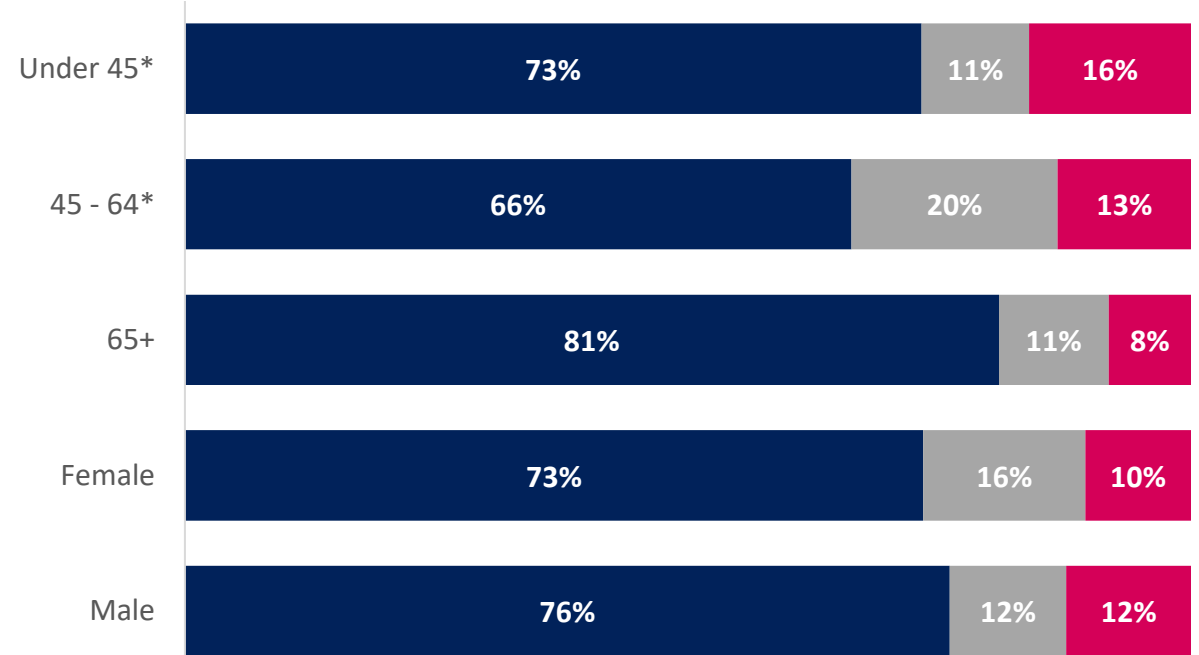


Disagree total:



- Strongly agree
- Agree
- Neither
- Disagree
- Strongly disagree

### Breakdowns:



■ Agree total ■ Neither ■ Disagree

\*Small sample size – less than 100

This graph is shown in respondent count.

Base respondents: 260

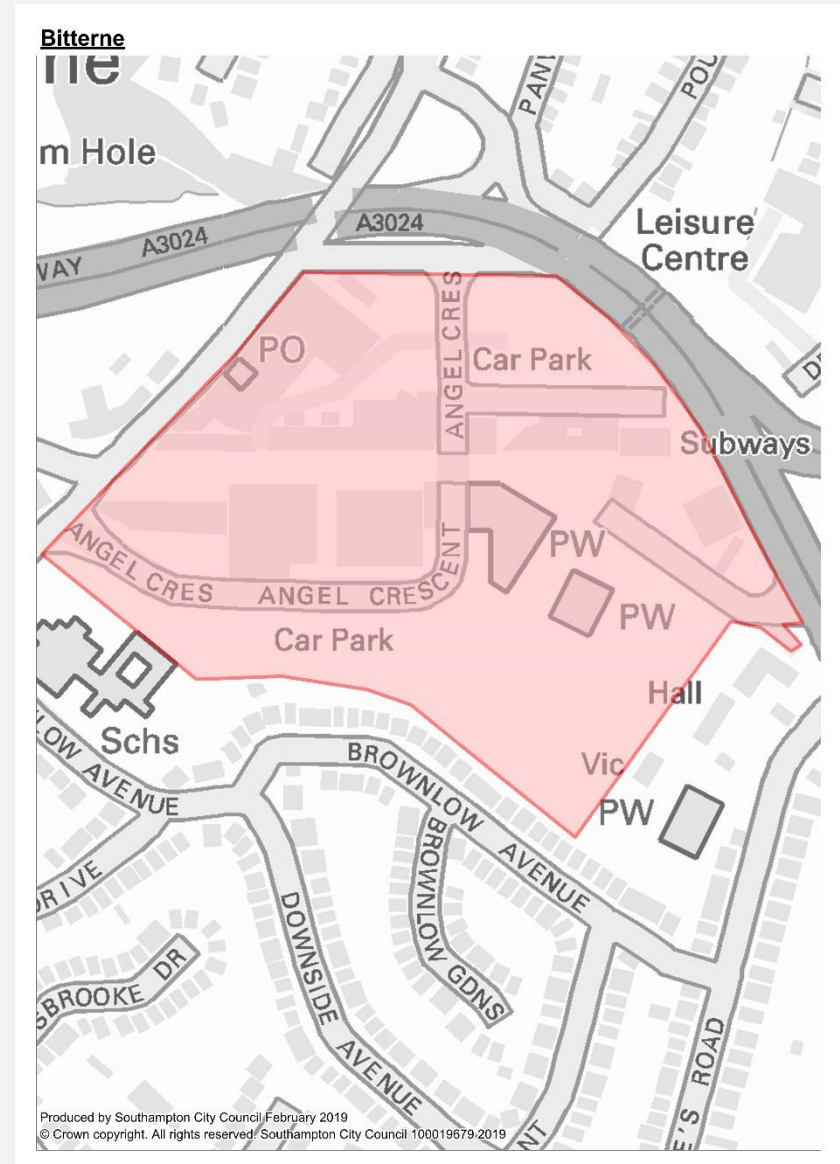


## Proposed boundary of the Bitterne Precinct PSPO



# Proposed boundary of the Bitterne Precinct PSPO

We are proposing to keep the same boundary for the Bitterne Precinct PSPO as outlined in the following map.





# PSPO Boundary for Bitterne Precinct

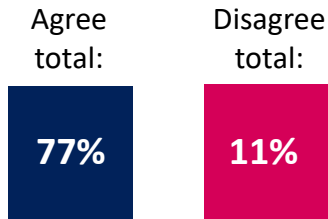
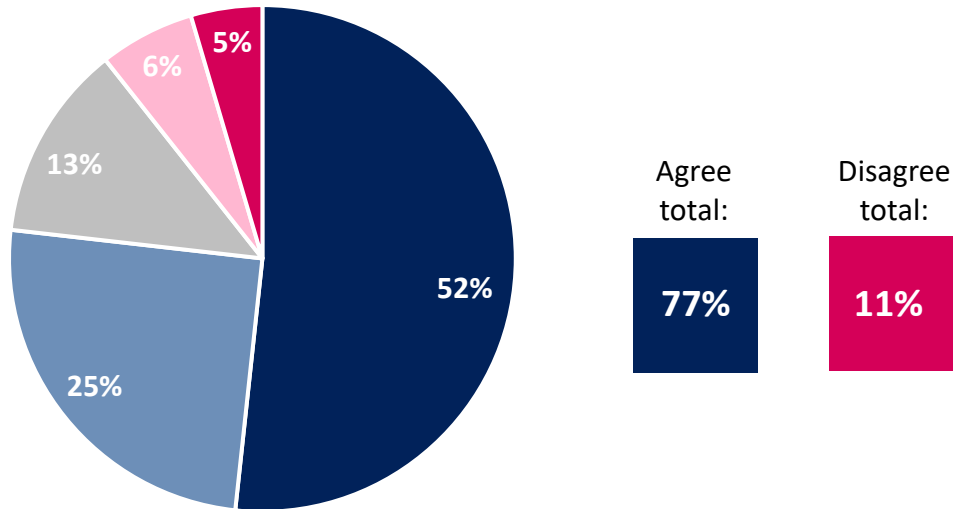
## Key findings:

- The majority of respondents agreed with the proposed PSPO boundary for Bitterne Precinct (77%).
- 1 in 5 respondents under 45 disagreed with this proposed boundary (20%).
- Respondents over the age of 65 agreed more with this proposed boundary compared to any other demographic.

## The detail:

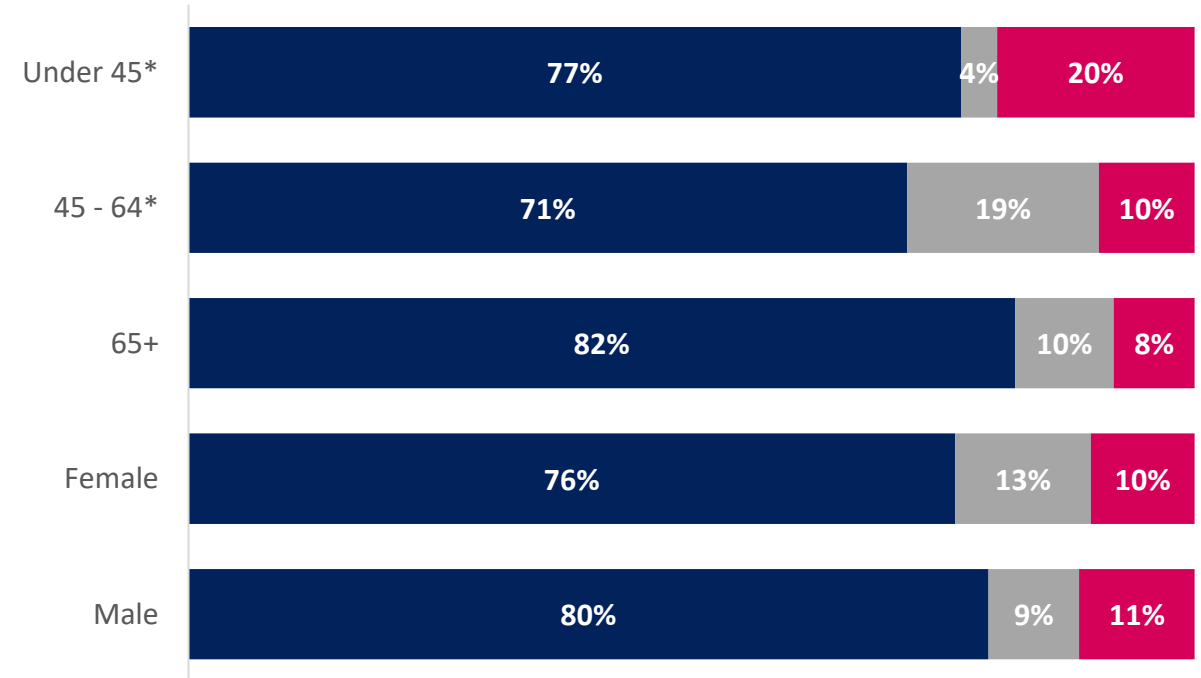
Question: To what extent do you agree or disagree with the proposed PSPO boundary for Bitterne Precinct.

### Overall:



■ Strongly agree ■ Agree ■ Neither ■ Disagree ■ Strongly disagree

### Breakdowns:



■ Agree total ■ Neither ■ Disagree total

\*Small sample size – less than 100

This graph is shown in respondent count.

Base respondents: 263





## Impacts, suggestions and comments

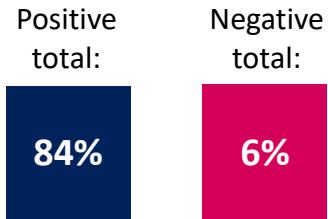
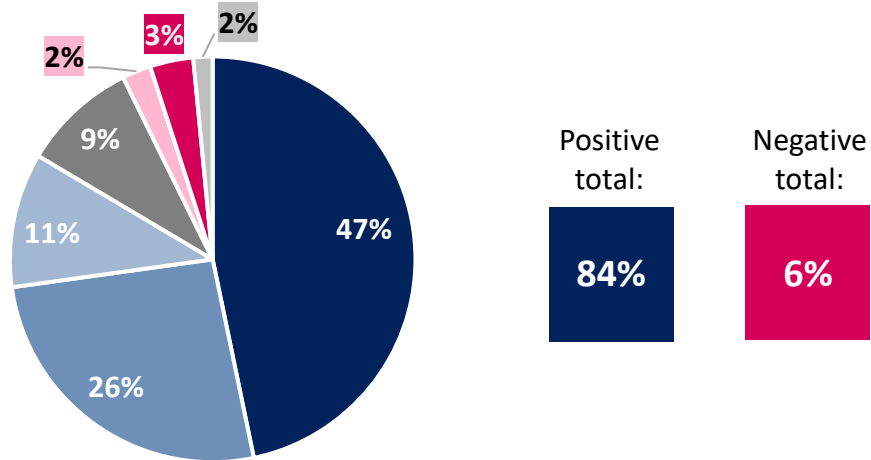


- Key findings:**
- The majority of respondents selected that there would be a positive impact if the proposals were to be implemented (84%).
  - Respondents aged under 45 selected that the proposals would have no impact on them (13%) more than any other demographic.

## The detail:

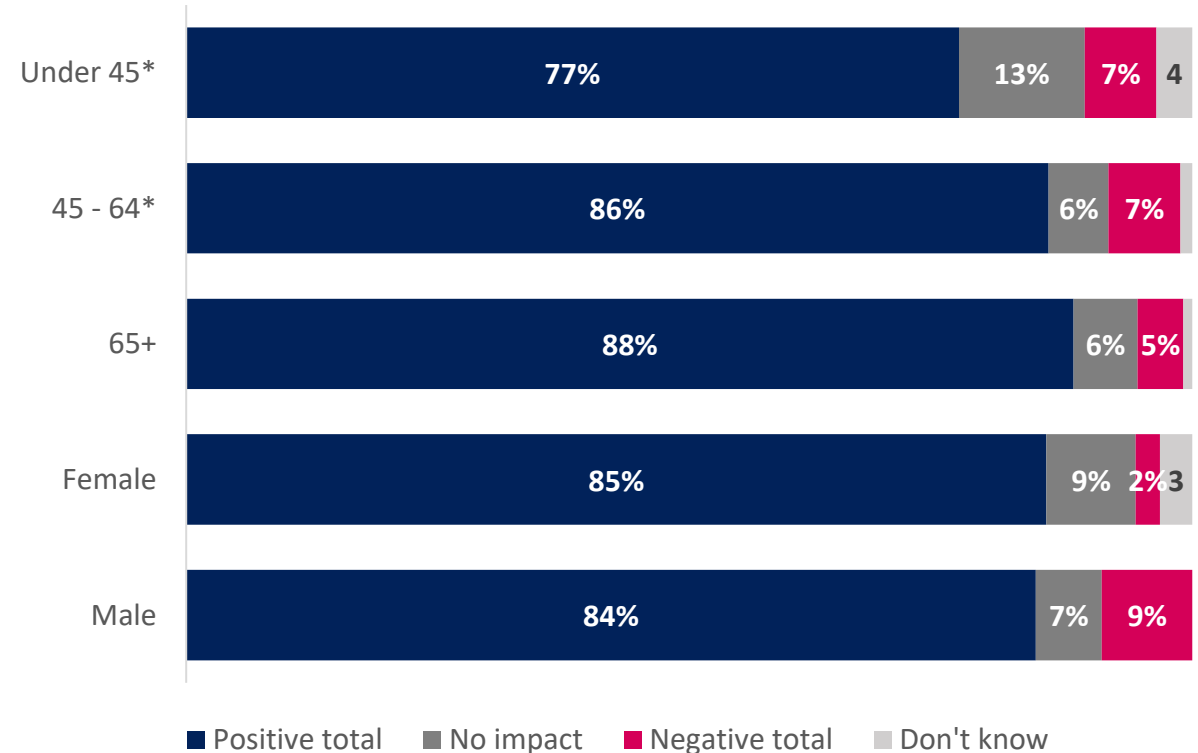
Question: If the proposals were to be implemented, what impact do you feel this may have on you or your community?

### Overall:



- A very positive impact
- A fairly positive impact
- A slightly positive impact
- No impact
- A fairly negative impact
- A slightly negative impact
- A very negative impact
- Don't know

### Breakdowns:



\*Small sample size – less than 100

This graph is shown in respondent count.

Base respondents: 261

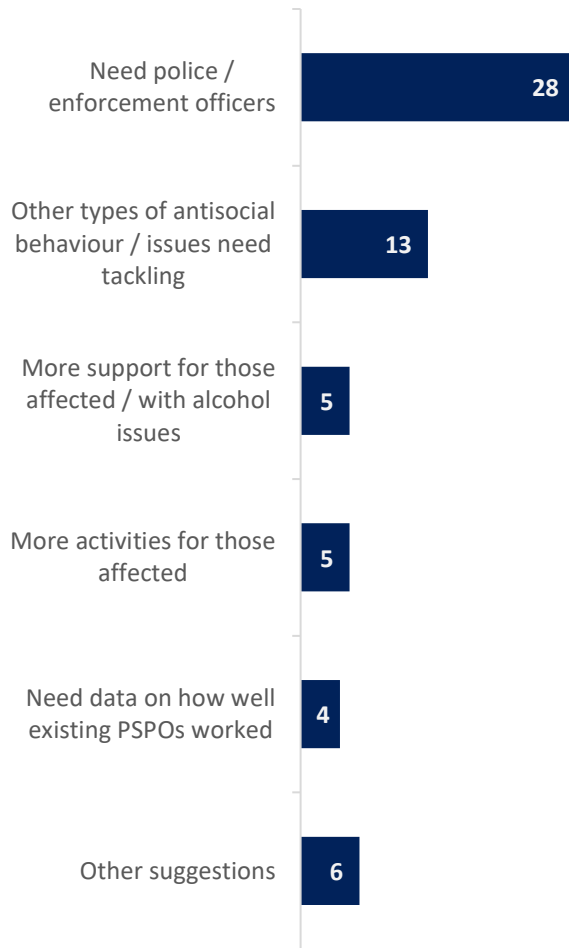


# Comments, impacts, suggestions or alternatives – Free text responses.

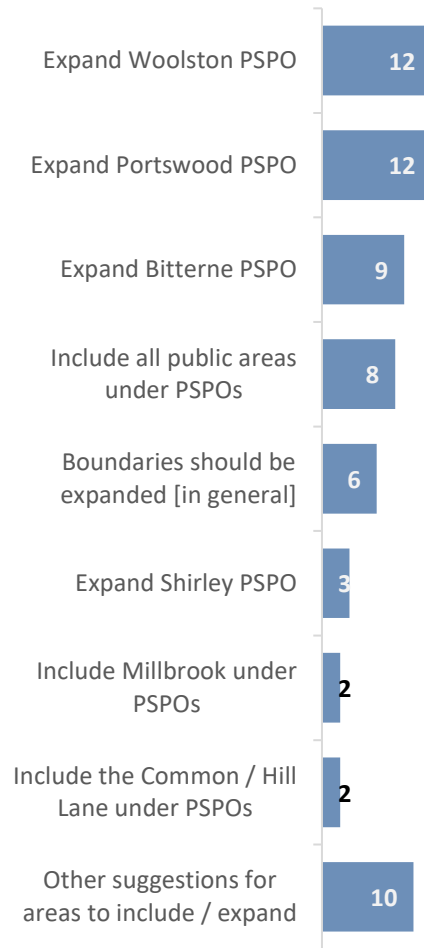
Through the questionnaire, respondents were given the opportunity to provide their own free text comments.

A total of **125** respondents provided a comment. This includes any comments, impacts, suggestions or alternatives. The following graph shows the total number of respondents by each theme of comment. The subsequent slides summarise the unique points and suggestions that were made.

## Suggestions

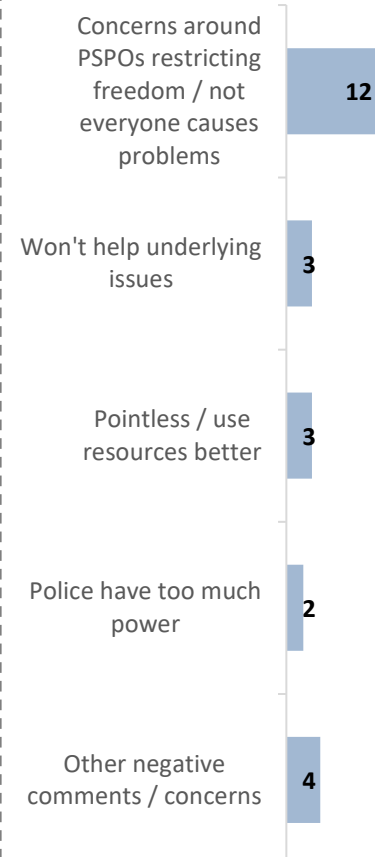


## Expanding boundaries suggestions

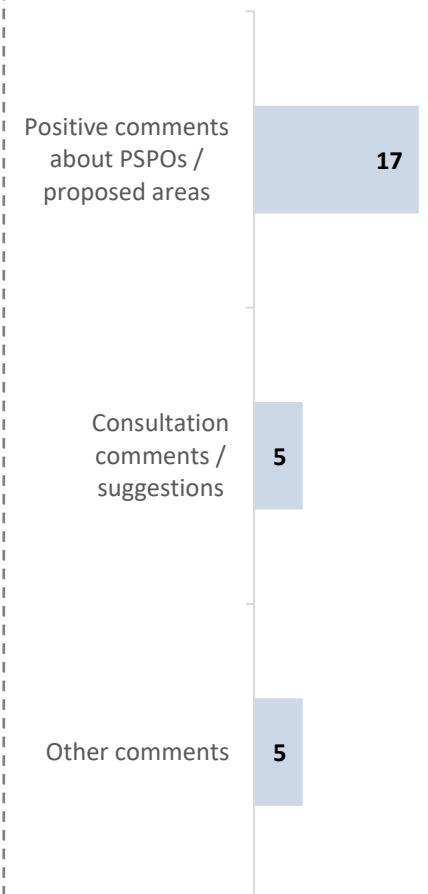


*These graphs are in respondent count, rather than percentage.*

## Concerns / negative comments



## General comments





# General comments – unique points and suggestions.

## The detail:

A total of **25** respondents provided a comment on the topic of priorities and actions. This includes any other priorities they feel should be considered, any concerns, anything further we can do or any thoughts.

Other comments
<i>What about picnics</i>
<i>This questionnaire was shared on Facebook and I currently do not live in those areas.</i>
<i>Due to the pandemic, I have not visited any of the areas covered by the order in the late afternoon or early evening when I would feel most uncomfortable walking around the streets.</i>
<i>So where will the drinkers go? We need to consider the consequences of designating these areas IF there is enforcement.</i>
<i>having read the proposals in the first question I can see no difference</i>
Consultation comments / suggestions
<i>I think the questions on the proposed areas could have been reworded to give option to indicate "should be larger area" or "should be smaller area".</i>
<i>The maps for the city centre, Shirley and Portswood are very faint. I did manage to work out the street locations due to being familiar with the area.</i>
<i>The definition of what you are proposing to extend : "Councils can use PSPOs to prohibit specified activities, and/or require certain things to be done by people engaged in particular activities, within a defined public area. " This definition is too vague. What does 'certain things' mean? Protesting, dancing, street performance? There are already sufficient powers for police to deal with anti social behaviour. There is no need for this additional layer of enforcement to be imposed on Southampton.</i>
<i>support it in principle but would be good to get some sense of how much enforcement is done,</i>
<i>As you do not appear to be making any changes, one wonders why you have bothered to waste time and money with this survey at all. All the areas mentioned you just say "No change to area". Complete waste of tax payers money, so do not say the council are in debt and need to put the tax up yet again.</i>

Positive comments about PSPOs / proposed areas
<i>The Portswood, Bitterne and Woolston areas are sensible. They cover the main shopping areas and that is right.</i>
<i>The PSPO is an important tool to effectively manage the city centre in relation to crime and disorder.</i>
<i>Ultimately I strongly support PSPO measures.</i>
<i>I believe this is a good idea to continue with this order</i>
<i>I feel these precautions and measures are needed to tackle the problems.</i>
<i>This needs to be dealt with. I worry about going out and about</i>
<i>The proposals are great</i>
<i>I fully support the concept of banning drinking alcohol in public spaces. It is currently a problem in Bitterne shopping precinct. There are a group of people, by appearance they may be homeless and they gather on benches at the top end (near Sue Ryder store) they have made this space their own by drinking, swearing and being generally loud in manner.</i>
<i>Anything that cuts down fears of walking the streets and prevents crime has got to be a good thing</i>
<i>I am glad that an extension is being consulted on and hope that there will be a positive effect going forwards.</i>
<i>I hope it will be enforced on a continuing basis</i>
<i>It would be very disappointing if the proposals were not carried out as they assist PCSOs to move people on who are drinking antisocially. The Millennium Garden in Woolston is currently covered by a PSPO and it is somewhere where people sometimes drink antisocially during the day.</i>
<i>I would rather have the PSPO in place than allow it to end.</i>
<i>We have had an issue with drunks in the precinct for some years, using abusive language and urinating and defecating in an adjacent alleyway, despite there being a rare public toilet in Bitterne. Although the controls are rarely enforced, I believe it important to ensure that measures are available for use as necessary.</i>



## The detail:

A total of **20** respondents provided a comment on the topic of priorities and actions. This includes any other priorities they feel should be considered, any concerns, anything further we can do or any thoughts.

Other negative comments / concerns
<i>The council encourage drinking in the city centre. At Xmas they allow two not one bars in the precinct. I'm not allowed to walk drinking a can yet people can sit in the street drinking as much as they want when the council are being payed. Both can lead to anti social behaviour but the council supports one of them and not the other</i>
<i>The areas of central Southampton and Shirley are far too extensive. The areas covered should by those visited by large numbers of non-residents and not entirely residential areas.</i>
<i>Seems to be a shameful mechanism for hiding homeless people.</i>
<i>Not sure if i have a problem with street drinkers, cant say i really see it not happening, would rather it was tackled if a problem under existing restrictions on problem behavior, rather than banned outright?</i>
Won't help underlying issues
<i>A clear danger here is that enforcement will be focused upon 'the usual suspects' by virtue of their differential access to public space. There are significant areas of private space (including the two universities and a range of private clubs and venues) where heavy consumption of alcohol and other substances will not come under the proposed (or existing) maps. The net widening you propose will draw in the young, marginal and excluded groups thus creating a self fulfilling phrophecy so that deviant drinking/drug use will be seen as emblematic of these groups. The more access to private space that individuals/groups have, the less visible they are to those charged with dealing with the 'problem'.</i>
<i>Street sleepers do use alcohol as a means to get through the day. Although it is upsetting to the community when this leads to anti-social or aggressive behaviour, to make the simple act of consuming alcohol on the streets, to people who have no other option, seem to me to be unhelpfully punitive and diverting the attention of policing away from the behavioural issues that may or may not arise.</i>
<i>Blanket bans on public behaviour is just sweeping real issues under the carpet rather than getting to the root cause and in the process affects more than just the tiny minority of problem people.</i>

Pointless / use resources better
<i>It doesn't seem to stop the drinkers in Shirley precinct + the surroudings. ( or the vomiting.)</i>
<i>Do not waste our money on this scheme, it is pointless.</i>
<i>Use your limited resources to better effect.</i>
Police have too much power
<i>dictatorship as usual comes to mind, police are asses and have too much power as it is</i>
<i>Prohibition by the back door is wrong and we should be very careful about the Nanny State overreaching!</i>



## The detail:

A total of **20** respondents provided a comment on the topic of priorities and actions. This includes any other priorities they feel should be considered, any concerns, anything further we can do or any thoughts.

Concerns around PSPOs restricting freedom / not everyone causes problems
<i>Shirley is to big and including the whole of Bargate ward is frankly ridiculous. Why shouldn't decent tax paying, hard working people be able to sit in a park with friends in the summer and enjoy some food and a glass of wine or other alcoholic drink? If you can't target the problem drinkers individually then you shouldn't just be able to spoil everyone else's social time. You should see the parks in Berlin in the summertime, it's fantastic.</i>
<i>If someone is being drunk and disorderly the police already have the power to arrest them. If they are drinking and minding their own business then there should be no need for the police to be involved.</i>
<i>More restrictions on individual freedom being proposed.</i>
<i>I think the PSPO has a negative effect on the community because it is solely based on repression.</i>
<i>This is a way of unnecessarily criminalising people. The police have existing powers to prevent people causing a problem. In particular where would a homeless person gather with friends for a drink on sunny day?</i>
<i>The police passed me many times and got to know me and were relaxed about it. I understand there can be problems but police discretion is key.</i>
<i>I don't agree with punishing people for what is a fairly harmless activity.</i>
<i>People should be able to go about their daily life without the law interfering at every opportunity.</i>
<i>I have seen cities where such rules have prevented pavement cafés and bars. And stopped people's reasonable enjoyment of the city spaces. (I can't take a bottle of Fizz into the park to watch a band on the bandstand?)</i>
<i>I don't think it should be a crime to have an open container of alcohol in a public space. There is other legislation that deals with behaviour which is offensive or threatening.</i>
<i>People should be able to enjoy a drink in an open public space if they are not causing an issue.</i>
<i>I disagree with public drinking prohibitions, and especially with the boundaries including several city parks. The rules, as they are and as they are proposed negatively impact the ability of those residents who want to relax and enjoy public space without causing trouble by keeping/making it illegal. The police and enforcement officers already have plenty of abilities to act when people cause trouble, whether that be because of alcohol or not.</i>





## The detail:

A total of **53** respondents provided a comment on the topic of priorities and actions. This includes any other priorities they feel should be considered, any concerns, anything further we can do or any thoughts.

Other suggestions
<i>what the public could/should do in the event of a breach.</i>
<i>As 'alcohol' is a primary cause of many social problems a more radical approach would seek restrictions on its sale beyond those that currently exist, simultaneously should be the recognition that 'the war on drugs' has been a disaster and that soft drug use for recreational purposes should be decriminalised. A tougher more inclusive approach to dealing with alcohol related problems could thus be set against decriminalisation of cannabis and, initially, areas of the city in which use of this would not be seen as a police problem. Globally, an increasing range of states and cities are moving in this direction. Would you rather be faced by an alcohol fuelled aggressive group of youths or a group that had been using cannabis?</i>
<i>Brighter street lighting on main thoroughfares would help the public feel safer if walking at night. Cctv cameras in problem locations, e.g Shirley Precinct, local parks.</i>
<i>I would be much happier to support this if it came in the form of a reasonable time to stop drinking (or being noisy) in public spaces. Many cities in Europe have a « chairs in » at 1100pm after which drinking must be inside, and people are expected to respect others' sleep. This is about enforcing reasonable social behaviour rather than a « police state »</i>
<i>we would be interested in exploring what other partner agencies could be accredited to support this initiative but are in agreement that this power should remain in place and be supported by the Police.</i>
<i>The need to be amended or replaced.</i>
More support for those affected / with alcohol issues
<i>Would be good to see higher number of people visible who are able to support people with their addiction problems. It is hard to walk past people who clearly need help, and not be in a position to help them effectively.</i>
<i>People have drinking problems. For many people this is hidden behind locked doors. People who drink outside in public places need support not penalties.</i>
<i>Better to spend resources on supporting homeless people.</i>
<i>There should be a higher emphasis on helping those with alcohol issues, not moving them into another area or punishing them.</i>
<i>People with alcohol addictions should be offered healthcare rather than fines which will only make their situation worse.</i>

More activities for those affected
<i>Instead I would try to promote social behaviour with positive reinforcement through more community activities, finding common goals and complementing positive role-models. The impact may be slower but it would be longer lasting and we need a stronger sense of community in Southampton. There are already a great number of wonderful initiatives (e.g. Chinese New Year, Bollywood, ...). Now build on those in a positive way.</i>
<i>maybe play areas for youngsters, i.e. skate parks or community activity centres. So they have somewhere to go.</i>
<i>Unless there are alternatives for groups of people to do then they will find a way to gather and potentially create a disturbance. Funding is needed for youth groups, community cafes open in the evenings, leisure centre facilities, guides / scout groups, and other similar types of project that give people a different focus.</i>
<i>Instead, we should aim to create more accessible outdoor spaces.</i>
<i>Why doesn't the council look at providing playing fields and such for the youngsters? They have nowhere to go and play ... unless at a cost. Surely something could be done to get the schools to use these playing fields also, and play matches against other schools and such like. This will create a competitive feeling and a need to go and practice, thus keeping the children occupied, rather than getting into trouble. You have one tennis court at Riverside - two would be great for a school to go to and play there during a PT class. Plus Riverside could have a running track around the outside, and a gym. Unless activities are provided for the children (and adults) then there is going to be a lot more mischief and trouble in the area.</i>



# Suggestions – unique points and suggestions.

## The detail:

A total of **53** respondents provided a comment on the topic of priorities and actions. This includes any other priorities they feel should be considered, any concerns, anything further we can do or any thoughts.

Need police / enforcement officers		Need data on how well existing PSPOs worked
<i>Visibility of a Policing response is key, as public and business confidence that anything will happen is low. There will need to be consideration about resourcing of these PSPO's as a consequence supported by a clear communications plan (by the SCP) that these are in effect</i>	<i>We should have more visible police patrols throughout the city. We definitely should have more police stations in the city and suburbs. Currently, there is no deterrent for anti social behaviours as virtually there is no police force to be seen anywhere in the city....</i>	<p><i>It would be good to see some stats/data about how well the existing PSPO has worked, and any positive or negative impacts identified and evidenced before being asked to make a comment about whether it should be continued or not. Is there an Equalities Impact Assessment on the current PSPO - and what has been learnt from the monitoring of outcomes? Is this information readily available on the SCC website?</i></p>
<i>In my experience, the PSPO serves almost no purpose. The Police do not enforce it (especially not in Bitterne). They have previously told me that it doesn't give them the powers people assume it should. Street drinking happens every day of the week in Bitterne and nothing is done about it.</i>	<i>we need more patrols to show safety for law abiding citizens. The Bitterne Police station is still empty - would it be possible to re-open this to alert all law breakers to know and hopefully put fear in them to behave in a better way. Thank you</i>	
<i>Though much needed the lack of dedicated enforcement resources in these areas will place unreasonable expectations to enforce the problem which they won't be able to do. This administration needs to reflect on the impact the withdrawal of resources such as city patrol has had on these areas over ten years. Areas like Shirley are lawless with city car parks rendered unsafe by blatant alcohol and drug consumption and no officers - council or police - to be seen. The only effective deterrent is persistent harassment from officers with a power of arrest that makes street drinking inconvenient and unprofitable due to not being able to settle. Southampton needs a fair policing settlement to tackle the problem but this won't happen whilst the administrations Tory friends prioritise the shires.</i>	<i>An actual presence to enforce the rule, no effort has been made to do anything about street consumption of intoxicants in the Floating Bridge Road areas which, during the warmer weather, goes on with gay abandon.</i>	
<i>However, in my experience they are ultimately ineffective. I see consumption in the same places a lot of the time, but there never appears to be any enforcement.</i>	<i>It should have a positive impact but unfortunately there is nobody to police it. Therefore, it is purely a paper /tick box exercise.</i>	<i>what the data is saying, and what works and what doesn't.</i>
<i>More police foot patrols in Bitterne</i>	<i>I live in the Bargate Ward and the drinking of alcohol by the homeless is a frequent sight which does not appear to be curtailed so more patrols are needed.</i>	<i>It would be useful to have be provided with information on the effect that the existing PSPO has had.</i>
<i>I also think the policing numbers need addressing.</i>	<i>More people out and about on foot or bicycles will mean more social observations and fewer offences.</i>	
<i>These proposals will only work if they are policed.</i>	<i>Although I agreed these should be extended, it is something of an annoyance to me that Hampshire Constabulary do not use the existing PSPO to enforce the daily street drinking at the West End Road of the precinct. When I have asked them why they do not; they said that the PSPO does not give them the powers we assume it does. That's why I'm slightly concerned that this is a bit futile I attended a meeting with the Police yesterday and I will continue to push for action against the group of regulars in the precinct.</i>	<i>Is there evidence the orders improve the overall situation? Enforcement - inevitably this will in large part be partial. Again, if there is evidence that this is effective then fine. But is enforcement a critical factor? How will the schemes be monitored? Will they be monitored? Could the City apply for and attract some research?</i>
<i>This all well and good if it is policed but if not properly it's a waste of time, finances and hope.</i>		
<i>More enforcement is required especially in Shirley</i>	<i>If the police consider the regulations do not give them power to deal with the drunkenness and misbehaviour we experience each day, then there is no point in extending them. The need to be amended or replaced.</i>	
<i>More police presence on foot. Bring back local police stations ( a big ask , I know ! )</i>		
<i>I'm afraid policing levels are not up to standard to enforce any improvements</i>		



## The detail:

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Other types of antisocial behaviour / issues need tackling
<i>Also stop the cyclists, and the people selling tobacco in the Bitterne precinct</i>
<i>It's not just the drinking in Bitterne precinct but the urinating etc in the alleyways behind the shops. Total disregard towards decent people.</i>
<i>Use PSPOs in millbrook area to tackle the huge amounts of anti social and criminal behaviour e.g alcohol consumption, fly tipping, constant riding of motorcycles across the parks. I have been living here 6 years and never seen anything done about these issues</i>
<i>Instead use our money to reopen our free public loos, it is disgusting beyond belief that there is now only one public loo in the whole city. What on earth do you expect people to do? There are excellent public loos in central Ringwood, but then it's such a much bigger, richer city than Southampton, isn't it? What sort of image of culture will we have with no free public loos?</i>
<i>I would like to see our police and PCSOs tackling the dangers I experience daily from dangerous driving and parking and aggression from drivers. I rarely encounter problems with any other type of anti-social behaviour and believe that extending these orders with further distract from the real problems we face in Southampton.</i>
<i>I strongly feel the police should spend their time with other stuff than running after people who want to celebrate. Or hunting those poor homeless people. Shame</i>
<i>Also lots of empty bottles have had to be cleared up from the Winchester Road area in Bassett (in the past)</i>
<i>throwing their empties into the gutter or people's front gardens. At night they return, still drinking from cans and bottles and discarding empties along the way.</i>
<i>For the last 15 years there have been drunks in bitterne precinct. They urinate and defecate in the side alleys. They shoplift. They buy and take drugs and abuse people walking past. I see this in the open daily and nothing ever gets done.</i>
<i>There is also the related issue of waste arising from street drinking - this is a problem in my area of Freemantle where have many bottles and cans cast aside in busy areas with many children so needs resource on that too.</i>

<i>As a business owner within the Empress Industrial area, we are plagued with Street Working Prostitution. This is an unnecessary and unlawful stigma that the area seemly has to accept. A businesses we have no political support or voice in the matter. The impacts are significant, there is a drain on private and public resources having to clear up the mess that the criminal activity leaves behind. Aside from the obvious mess of used condoms, used wipes, use drug needles there is the issue of street drinking, discarded and often broken glass bottles and beer cans. The issue is hugely depressing. I would hope the views of all Communities within Southampton can become included and listen too, because at present it feels that businesses are only here for tax contributions and nothing more. Lets hope the unlawful Street Working Prostitution, associated drug use, alcohol use, contaminated and unhealthy waste, people trafficking and violence against women will be accepted for the unlawful criminal activities that they are and dealt with once and for all. Empress Industrial area deserves better.</i>
<i>There is very little control of public behaviour anywhere. eg obstruction, littering, dog fouling and illegal use of electric scooters to name but a few.</i>
<i>I write in regards to the proposed extension of controls on street drinking in Peartree Ward. There are a number of resident drunks who urinate and defecate in various parts of the precinct despite there being a public toilet there. One regular location is the wall very close to the climbing frame round the side of the shop shop. The wall opposite that is used too and both walls are stained with urine. There have been many occasions when I've sat on the bench by the climbing frame watching my two young children play and I could smell urine very strongly. I've emailed the council environmental waste department more than once about this. When walking my son to and from school at Bitterne CE Primary, we can no longer walk along the path by the shoe shop because of the strong urine smell. I'm appalled by that parts of the precinct are now no go areas because of human excrement. Whilst walking to collect my son from school a couple of months ago, I went past one of the drunk man urinating against a wall near the Sue Ryder charity shop. Children coming out of school should not have to encounter this. The drunks regularly urinate and defecate in the ally of the Bitterne community corner and behind that in the ally between the shops. The circular bench near Lloyds Bank is often filled with a group of drunks. Walking past them with young children is not pleasant because of the smell, the bad language used and the inappropriate comments towards us that are made on occasion. People using the precinct should not have to regularly encounter human urine and faeces. This is a public health issue and is directly caused by the street drinking happening there.</i>



## The detail:

A total of **51** respondents provided a comment on the topic of priorities and actions. This includes any other priorities they feel should be considered, any concerns, anything further we can do or any thoughts.

Other suggestions for areas to include / expand
<i>I think that the underpasses should be included in the proposals</i>
<i>I would also add Thornhill to that list. That is the area I live in and I do see people down hinkler Green drinking whilst taking my children to the park. I also noticed a women and a few others that are drinking and riding mobility scooters through Thornhill. I understand resources are limited but I do think Thornhill should be under that list.</i>
<i>I think that a good percentage of anti social behaviour is within the HMO communities where non of these measures will deal with the problems.</i>
<i>I think that the Veracity Recreation Ground should also be included as another area to help curb some of the anti social behaviour witnessed there</i>
<i>I think Peartree Green should be included as a 'alcohol free' area as in the summer time especially, young people tend to drink in the wooded area and surroundings.</i>
<i>Would like city order to be extended in north east corner include the NCN23 foot/cycle path link along the boardwalk and ramp next to river from Mount Pleasant Industrial estate up to Horseshoe railway bridge where anti social drinking and gathering has taken place .</i>
<i>Please include Northlands Road area. We have been troubled with drunken rough sleepers</i>
<i>Freemantle common in peartree should be included</i>
<i>Why are you not including St. Denys as well Priory road south has too many people drinking all times of the day when walking past my home.</i>
<i>I believe that Swaythling and Bassett Green (including Burgess Road) should be included in a PSPO.</i>
Boundaries should be expanded [in general]
<i>On the ones I have disagreed with, I believe they should be expanded to cover a larger section.</i>
<i>Extend the boundaries further</i>
<i>I would consider extending all of the boundaries slightly - we know that people are happy to move along a short distance to be anti-social, a further distance might be more of a deterrent perhaps</i>
<i>I live outside proposed restricted areas so fear drinkers may move to other areas</i>
<i>Border could include wider areas</i>
<i>I would like the boundaries to be increased to cover more of the city.</i>

Expand Shirley PSPO
<i>For Shirley, add St James Park</i>
<i>Shirley must include parks. Dont assume drinking confined to precincts</i>
<i>The areas of Shirley need to be extended</i>
Include the Common / Hill Lane under PSPOs
<i>Bearing in mind that the Licensing Committee has agreed an alcohol licence for a venue within the cemetery at the Common, it might be wise to consider extending the boundaries into Hill Lane.</i>
<i>You should include the Common area where there has been anti social behaviour, this was reported in 2020 but nothing was done.</i>
Include Millbrook under PSPOs
<i>Use PSPOs in millbrook area to tackle the huge amounts of anti social and criminal behaviour e.g alcohol consumption, fly tipping, constant riding of motorcycles across the parks. I have been living here 6 years and never seen anything done about these issues</i>





## The detail:

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<u>Expand Portswood PSPO</u>
<i>I wasn't sure why the Portswood area was so limited.</i>
<i>Would like to see the Portswood area extended to include the pavements and road in front of Sainsburys and the former bank on the corner of Highfield Lane which will shortly be another food and drinks outlet.</i>
<i>The area for Portswood should be extended towards Loadg Road as well.</i>
<i>The Portswood boundary needs to be larger and include the area for Sainsburys and opposite.</i>
<i>I think the area around Portswood Road needs to be extended to include roads towards Swaythling, around the university, and include the path by Portswood Rec linking Kitchener Road to Upper Grosvenor Road. Large groups regularly walk through Broadlands Valley cutway into Upper Shaftesbury Avenue to go to the Rec or on to Portswood drinking from cans</i>
<i>The Portswood area should extend further south towards Bevois Valley. There are repeated problems caused by individuals carrying alcohol along Portswood Road and Bevois Valley.</i>
<i>Portswood needs extending to Bitterne Park and Woodmill.</i>
<i>The Portswood area should be enlarged to include the area behind the library</i>

<u>Expand Woolston PSPO</u>
<i>I cannot particularly comment on other areas, although I know it also happens in the area covered by the Woolston PSPO- around the Millennium Garden.</i>
<i>I think Woolston doesn't cover half the spots</i>
<i>Under Woolston please include the waterside area within centenary quay (unless on licenced premises) we have had a lot asb issues including drinking along Denyer Walk where there is open space and seated areas</i>
<i>Expand the woolston and portswood boundaries, they're quite small!!</i>
<i>I would have thought that the area for Woolston should be extended to cover a greater area to be more effective?</i>
<i>in woolstonto include centenary plaza</i>
<i>Extend the Woolston order to include south western areas of Wharf road/Keswick road incuding the public car park behind shops .</i>
<i>Woolston must include Weston Shore and Mayfield</i>
<i>I think that with woolston's impending transport hub proposals the on street drinking ban should include garton road (railway station) ,and the road as main link to football stadium , and Victoria road!</i>
<i>The area of Woolston should be extended to include the top half of John's Road which will cover the Coop shop and carpark.</i>
<i>with centenary quay in woolston, drink and drug users are rife in these areas</i>



## The detail:

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Expand Bitterne PSPO
<i>Please include the Bitterne subways.</i>
<i>Bitterne should include the health centre, as teenagers use this area in the evenings</i>
<i>should be extended in bitterne by the bus stops</i>
<i>We have people of age groups causing problems in the Precint and people are now beginning to avoid the precinct for safety issues. The main Bitterne shopping area is full of noisey people drinking and sometimes clearly seen to be taking drugs, buying or selling drugs, taking up seating areas for long periods of time - some citizens need to sit and rest a short time inbetween shopping - now they are staying at home more, self isolating from fear of noisey people and intimidating behaviour. The area of Bitterne coverage needs to be enlarged</i>
<i>Bitterne church and the graveyard needs to be included. Trying to have a quiet moment with a departed friend and putting flowers on her grave is impossible with drunken drugged people swearing. Same with the precinct when my grandchildren come out of school 🙄</i>
<i>I think the Bitterne one could be extended down to Brownlow Avenue to encompass Oakley John Walk which is a suspect area and should be extended the other way to encompass the leisure Centre and it's car park I am scared to be in Bitterne most times when young people are about.</i>
<i>The proposals will not impact our immediate area (Bitterne Manor), but we would benefit from the area being extended to include the public park adjacent to Bitterne Manor House and also Riverside Park. Both are areas frequented by families and enjoyment of these public spaces is spoilt by anti social behaviour.</i>

Include all public areas under PSPOs
<i>I would like to see a ban on any alcohol drinking on any public street. If it's anti social in one public area it's anti social in any public area surely.</i>
<i>The consumption of any alcohol should be restricted to licensed premises or within your own home. I, for one, do not want to see it on the streets, parks or shopping precincts.</i>
<i>Also why only certain areas and not the whole of Southampton ?</i>
<i>There should be complete alcohol ban in all public areas</i>
<i>I think that there should be a blanket ban across the city and not have boundaries.</i>
<i>why is it appropriate to have ANY public spaces drinking . Alcohol is not an essential to enjoy any public activity . No street drinking anywhere would be a clear and simple rule.</i>
<i>I agree with all areas but I don't understand why it is just these areas. I think it should be an offence to drink on the streets anywhere in Southampton and people who obuse these rules should be fined.</i>
<i>Can the boundaries not be increased to include the whole of southampton as restricting it to specific areas pushes people to continue anti social behaviour just outside of the areas which has a detrimental impact on many residents?</i>